8.1 Preface and Map Interpretation

The Land Use Intensity Legend included in this chapter complements the Regional Plan Policies provided throughout this comprehensive plan as well as the Special Area and Rezoning Policies included in Chapter 9. It is to be used in conjunction with the Land Use maps in Section 8.2. The following planned land use intensity categories are designated on the Pima County Comprehensive Plan (Plan), which was initially adopted by the Pima County Board of Supervisors on October 13, 1992, revised on December 18, 2001, and the most recent update adopted on [insert date of adoption of this plan]. Land uses are only shown for land in unincorporated Pima County.

Unless otherwise noted, references to code chapters or sections are to the Pima County Zoning Code as of the date of adoption of this plan or as may be amended.

Please refer to section 10.4 of the Administration chapter of the Plan for how the rezoning process, conditional use process, and the Transfer of Development Rights (TDRs) relate to the plan, open space requirements, and the calculation of possible densities and uses for properties affected by resource areas on the Regional Hydrology Maps (Section 4.9 of the Physical Infrastructure Chapter).
Land Use Legend

The Land Use Intensity Legend is composed of a number of “urban/suburban”, “rural” land use and general categories. Urban/suburban designations are usually used in the metropolitan of Tucson, Green Valley and certain unincorporated communities. Rural land uses are generally used in exurban and rural locales. General categories can be found throughout the unincorporated county. Each category includes a description of the objectives and the types of uses intended for that category. In addition, most categories that allow residential uses include a minimum and maximum gross density, defined as residences per acre (RAC). Only land area zoned and planned for residential use or open space areas not including golf courses, shall be included in gross density calculations.

Effective densities throughout the rezoning process may be constrained by hydrology, open space requirements, overlay zones, cultural resources and many other factors.

A. Urban/Suburban Intensity Categories

The following land use intensity categories shall be applied to designate planned land use within urban and suburban areas only:

1. Community Activity Center (CAC)
   a. Objective: To designate medium and higher intensity mixed-use districts designed to provide a full range of goods and services; office and medical uses; hotels; research and development opportunities; educational and institutional uses; and other similar uses as described in the Campus Park Industrial (CPI) zoning district (Section 18.49); and compatible medium to higher density housing. Individual rezoning requests do not necessarily have to be a mixed use project; however, the application must demonstrate how it serves to create or enhance the mixed use character of the designated activity center as a whole.

   Larger centers may include a regional mall. Smaller centers may provide goods and services needed on a more frequent basis. These may include a major supermarket, discount department stores, large variety stores, or specialty stores such as a hardware/building/home improvement stores. Community Activity Centers may be located on major arterial roadways with access to public transportation. All centers will have direct pedestrian and bicycle access to surrounding neighborhoods. Community Activity Centers may range from 25 acres to up to 100 acres or more in size depending on the area served and services provided.

   b. Residential Gross Density: Residential gross density, if any, shall conform to the following:
      1) Minimum – 6 RAC
2) Maximum - As allowed by the requested conforming zoning district.

c. Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs): Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
   1) Minimum – 6 RAC
   2) Maximum – 18 RAC

2. Neighborhood Activity Center (NAC)

   a. **Objective:** To designate lower intensity mixed-use areas designed to provide goods and services within or near residential neighborhoods for day-to-day and weekly living needs. Neighborhood Activity Centers provide lower-intensity commercial services. For example a grocery market may be the principle anchor tenant along with other neighborhood services, such as a drugstore, variety/hardware store, self-service laundry, and bank. The center may include a mix of medium-density housing types. Neighborhood Activity Centers are generally less than 25 acres in size. Larger centers provide opportunity for more of a mix of intensive non-residential uses and medium-density residential uses, and are to be located on arterials. Smaller mixed use centers may contain medium-density residential uses and may be located along collector or arterial streets. All centers will have direct pedestrian and bicycle access to the surrounding neighborhoods. Individual rezoning requests do not necessarily have to be a mixed use project; however, the application must demonstrate how the project serves to create or enhance the mixed-use character of the designated activity center as a whole.

   b. **Residential Gross Density:** Residential gross density, if applicable, shall conform to the following:
      1) Minimum – 5 RAC
      2) Maximum - 12 RAC

   c. Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs). Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
      1) Minimum – 5 RAC
      2) Maximum – 8 RAC
3. Multifunctional Corridor (MFC)

a. **Objective:** To designate areas for the integrated development of complementary uses along major transportation corridors. The MFC designation serves a similar purpose as the CAC plan designation. These areas contain commercial and other non-residential use services, research and development and similar uses (as delineated in the CPI zoning district) and medium to high density residential clusters in a linear configuration along major transportation corridors. Potential adverse impacts of strip commercial development are mitigated through application of special design standards, in the zoning code and design manuals such as standards for access management, building setbacks, open space, signs, parking, and landscaping.

b. **Residential Gross Density:** Residential gross density, if applicable, shall conform to the following:
   1) Minimum – 6 RAC
   2) Maximum - As allowed by the requested conforming zoning district.

c. **Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs):** Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
   1) Minimum – 6 RAC
   2) Maximum – 18 RAC

4. Multiple Use (MU)

a. **Objective:** To identify multiple-use areas that contain a wide range of uses, including residential, commercial and light industrial and provide standards for how these areas should develop or redevelop in the future. Proposals for new non-residential uses must show how the uses will minimize negative impacts on existing residential uses.

b. **Residential Gross Density:** Residential gross density, if applicable, shall conform to the following:
   1) Minimum – 6 RAC
   2) Maximum - As allowed by the requested conforming zoning district.

c. **Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs):** Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
   1) Minimum – 6 RAC
   2) Maximum – 18 RAC
5. Planned Development Community (PDC)

a. **Objective:** To designate existing approved specific plans. Specific plans comprise a unique zoning regimen within a planned community. Specific plan documents include detailed information on the intent of the community as a whole, as well as the individual planning and zoning districts within the specific plan area. Applications for amendments to individual specific plans shall be done in accordance with Section 18.90 (Specific Plans) of the Pima County Zoning Code.

b. **Exception:** State Trust land in the proposed Sahuarita East Conceptual Plan is designated a PDC under Special Area Policy S-36 in Chapter 9.

6. Higher Intensity Urban (HIU)

a. **Objective:** To designate areas for a mix of medium to high density housing types, such as higher density single-family development, townhomes, condominiums and apartment complexes, as well as other compatible uses, such as offices, hotels, research and development, and other similar uses. These areas have direct access to major transportation corridors and other arterials and are within walking or bicycling distance from major commercial services and employment centers. They generally do not abut land in low intensity urban categories. Small-scale residential compatible retail services are allowed on the first floor of a multi-story building, provided that they are accessed from an arterial and are oriented away from lower density residential development.

b. **Residential Gross Density:** Residential gross density shall conform to the following:
   1) Minimum – 8 RAC
   2) Maximum - As allowed by the requested conforming zoning district.

c. **Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs):** Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
   1) Minimum – 8 RAC
   2) Maximum – 18 RAC

7. Medium Intensity Urban (MIU)

a. **Objective:** To designate areas for a mix of medium density housing types, such as attached dwellings, garden apartments, and single family, as well as non-residential uses such as offices, medical offices, and hotels. Special attention should be given in site design to assure that uses are compatible with adjacent lower density residential
uses. Where possible, pedestrian and bicycle access shall be provided to commercial areas, schools, institutional uses, and other similar uses.

b. Residential Gross Density: Residential gross density shall conform to the following:
   1) Minimum – 5 RAC
   2) Maximum – 13 RAC

c. Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs). Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
   1) Minimum – 5 RAC
   2) Maximum – 10 RAC

8. Medium Low Intensity Urban (MLIU)

a. Objective: To designate areas for a mix of medium density single-family and lower density attached dwelling units; to provide opportunities for a mix of housing types throughout the region.

b. Residential Gross Density: Residential gross density shall conform to the following:
   1) Minimum – 2.5 RAC
   2) Maximum – 5 RAC

c. Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs). Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements.
   1) Minimum – 2.5 RAC
   2) Maximum – 4 RAC

9. Low Intensity Urban (LIU)

Low Intensity Urban includes four land use categories designations ranging from a maximum of 3 RAC stepped down to 0.3 RAC. The Low Intensity Urban categories are LIU3.0, LIU1.2, LIU0.5, and LIU-0.3.

a. Objective: To designate areas for low density residential and other compatible uses and to provide incentives for residential conservation subdivisions to provide more natural open space. Density bonuses are offered in exchange for the provision of natural and/or functional open space. Natural open space must be set aside, where applicable, to preserve land with the highest resource value and be contiguous with other dedicated natural open space and public preserves.
1) **Low Intensity Urban 3.0 (LIU-3.0)**

   a) **Residential Gross Density:**
      i) Minimum – none
      ii) Maximum - 3.0 RAC.

   b) **Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs).** Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
      i) Minimum density 1.5 RAC
      ii) Maximum density 3.0 RAC.

2) **Low Intensity Urban 1.2 (LIU-1.2)**

   a) **Residential Gross Density:**
      i) Minimum – none
      ii) Maximum – 1.2 RAC. The maximum gross density may be increased in accordance with the following options:
         a] Gross density of 2.5 RAC with 45 percent open space;
         or
         b] Gross density of 4 RAC with 60 percent open space.

   b) **Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs).** Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
      i) Minimum density – none
      ii) Maximum – 1.2 RAC. The maximum gross density may be increased in accordance with the following option:
         a] Gross density of 2 RAC with 50 percent open space.

3) **Low Intensity Urban 0.5 (LIU-0.5)**

   a) **Residential Gross Density:**
      i) Minimum – none
      ii) Maximum – 0.5 RAC. The maximum gross density may be increased in accordance with the following options:
         a] Gross density of 1.2 RAC with 50 percent open space; or
b) Gross density of 2.5 RAC with 65 percent open space.

b) **Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs).** Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
   i) Minimum density – none
   ii) Maximum – 0.5 RAC. The maximum gross density may be increased in accordance with the following option:
      a) Gross density of 1 RAC with 50 percent open space.

4) **Low Intensity Urban 0.3 (LIU-0.3)**

   a) **Residential Gross Density:**
      i) Minimum – none
      ii) Maximum – 0.3 RAC. The maximum gross density may be increased in accordance with the following options:
         a) Gross density of 0.7 RAC with 50 percent open space; or
         b) Gross density of 1.2 RAC with 65 percent open space.

   b) **Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs).** Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
      i) Minimum density – none
      ii) Maximum – 0.3 RAC. The maximum gross density may be increased in accordance with the following option:
         a) Gross density of 0.7 RAC with 60 percent open space.
B. **RURAL INTENSITY CATEGORIES**

The following land use categories shall be applied to designate rural development intensities on the land use plan.

1. **Rural Crossroads (RX)**
   a. **Objective:** To designate mixed-use areas where basic goods and services are provided to rural settlements and rural residents as conveniently as possible. Residential densities slightly higher than the surrounding rural neighborhoods are allowed to provide opportunities especially for certain housing types such as those serving the elderly, single, and low income residents. In more developed communities, a grocery may be the principal anchor tenant, along with other uses such as a drugstore, variety/hardware store, self-service laundry, bank, and other similar uses. Such areas will generally be less than twenty acres. Smaller rural crossroads will generally be located at rural roadway intersections of collector or arterial roads for the provision of limited commercial services to rural residents and travelers.

   b. **Residential Gross Density:** Residential gross density shall conform to the following:
   1) Minimum - 1.2 RAC
   2) Maximum – 10 RAC

   c. **Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs):** Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
   1) Minimum – 1.2 RAC
   2) Maximum – 5.0 RAC

2. **Rural Forest Village (RFV)**
   a. **Objective:** To designate rural villages within confines of the Coronado National Forest.

   b. **Residential Gross Density:** Residential gross density shall conform to the following:
   1) Minimum – none
   2) Maximum - 1.2 RAC

   c. **Zoning Districts:** Only the ML Mount Lemmon Zone shall be deemed in conformance with the land use plan.
3. Medium Intensity Rural (MIR)

   a. **Objective:** To designate areas for residential uses at densities consistent with rural settlements in reasonable proximity to Rural Crossroads, arterials or suburban areas.

   b. **Residential Gross Density:** Residential gross density shall conform to the following:
      1) Minimum – none
      2) Maximum - 1.2 RAC

   c. **Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs):** Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
      1) Minimum – none
      2) Maximum – 1.2 RAC

4. Low Intensity Rural (LIR)

   a. **Objective:** To designate areas for residential uses at densities consistent with rural and resource-based characteristics.

   b. **Residential Gross Density:** Residential gross density shall conform to the following:
      1) Minimum – none
      2) Maximum - 0.3 RAC

   c. **Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs):** Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
      1) Minimum – none
      2) Maximum – 0.3 RAC
C. **GENERAL INTENSITY CATEGORIES**

The following land use categories shall be applied to designate urban and rural development intensities on the Land Use Plan maps.

1. **Industrial (I)**
   a. **Objective:** To designate adequate area for industrial uses that, if properly located and regulated, are compatible with certain types of commercial activities. Residential development is permitted within a proposed project provided that it meets the requirements of the Mixed Use Option under the CI-1 zoning district (Section 18.51.070 of the zoning code).
   
   b. **Zoning Districts:** Only the following zoning districts shall be deemed in conformance with the land use plan:
      1) CB-1 Local Business Zone
      2) CB-2 General Business Zone
      3) CPI Campus Park Industrial Zone
      4) CI-1 Light Industrial/Warehousing Zone
      5) CI-2 General Industrial Zone
      6) SP Specific Plans

2. **Heavy Industrial (HI)**
   a. **Objective:** To designate adequate area for higher intensity industrial uses that is not compatible with non-industrial uses.
   
   b. **Zoning Districts:** Only the following zoning districts shall be deemed in conformance with the land use plan:
      1) CI-1 Light Industrial Zone
      2) CI-2 General Industrial Zone
      3) CI-3 Heavy Industrial Zone
      4) SP Specific Plans

3. **Resource Sensitive (RS)**
   a. **Objective:** To designate key larger parcels and land holdings with environmentally sensitive characteristics in close proximity to public preserves or other environmentally sensitive areas. Development of such land shall emphasize design that blends with the surrounding natural desert and provides connectivity to environmentally sensitive linkages in developing areas.
b. **Residential Gross Density:**
   1) Minimum – none
   2) Maximum - 0.3 RAC

c. **Residential Gross Densities for Developments Using Transfer of Development Rights (TDRs):** Projects within designated Receiving Areas utilizing TDRs for development shall conform to the following density requirements:
   1) Minimum – none
   2) Maximum – 0.3 RAC

4. **Resource Conservation (RC)**

   a. **Objective:** To designate publically-owned lands that are public resource lands and preserves that protect sensitive and high-value biological, resource value cultural, recreational and other sensitive resources lands. These do not include private or state trust lands, whether or not they are leased by the County for open space purposes. If these lands become privately held during the lifespan of this plan, they will be treated as Resource Sensitive unless otherwise designated through a plan amendment process.

   b. **Residential Gross Density:** None, other than allowances for life estates, ranch caretakers and similar uses.

5. **Resource Extraction (RE)**

   a. **Objective:** To designate mining lands and to protect these areas from encroachment by incompatible uses.

   b. **Residential Gross Density:** Residential gross density shall conform to the following:
      1) Minimum – none
      2) Maximum - 0.3 RAC

6. **Military Airport (MA)**

   a. **Objective:** To recognize Davis-Monthan Air Force Base (DMAFB) as a unique and significant factor in shaping the history, character, and economy of Eastern Pima County; provide guidance for future compatible land uses to promote the health, safety and welfare of the community; and, to promote the long-term viability of the base and its missions.

   b. **Residential Gross Density:** New residential development is not a compatible use.
c. **Zoning Districts:** Only the following zoning districts in compliance with the zoning code shall be deemed in conformance with the land use plan subject to compliance with the zoning code:

1) CB-1 Local Business Zone
2) CB-2 General Business Zone
3) CPI Campus Park Industrial Zone
4) CI-1 Light Industrial/Warehousing Zone
5) CI-2 General Industrial Zone
6) SP Specific Plan Zone

### 8.2 Land Use Maps

The thirteen Land Use maps which follow, cover the unincorporated county except for the Tohono O’odham Nation and the Pascua Yaqui Tribe. They should be used as a resource along with the Regional Hydrology maps in Section 4.9 of this plan and the Maeveen Marie Behan Conservation Lands System map in Section 3.4 of this plan. The land use legend is described in Section 8.1 above. Application and interpretation of the maps is addressed in Chapter 10, Plan Administration.
Exhibit 8.1.6
Mountain View Planning Area
Planned Land Use

Land Use Legend and Map
Exhibit 8.1.8
Central Planning Area
Planned Land Use

Land Use Legend and Map
Exhibit 8.1.11
Tortolita Planning Area
Planned Land Use

Land Use Legend and Map
Exhibit 8.1.12
San Pedro
Planning Area
Planned Land Use
Exhibit 8.1.13
Ajo-Why Planning Area
Planned Land Use