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# MEMORANDUM

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Date: December 29, 2022

To: The Honorable Chair and Members  
Pima County Board of Supervisors

From: Jan Leshner   
County Administrator

Re: **Board of Supervisors December 20, 2022 Meeting, Consent Agenda Item #7**

At the December 20, 2022 Board Meeting, during discussion of Consent Agenda Item # 7, *Justice Services Old Pueblo Community Services, to Provide for the Pima County Housing First Program*, Supervisor Christy asked for clarification about the different types of housing initiatives targeting houseless justice-involved individuals.

Low-income individuals with a history of incarceration have among the greatest risk for homelessness. This is even higher for that subset of the population that is further challenged with behavioral health diagnoses and substance use disorder. For that reason, innovative efforts are under way by County staff to assess the effectiveness of novel strategies to address the unique needs of this population.

The attached table provides that side-by-side comparison of INVEST led by the Behavioral Health Department and the Housing First initiative led by the Justice Services Department. Both initiatives are substantially supported with federal Department of Justice resources and local funds.

JKL/mp

Attachment

c: Carmine DeBonis, Jr., Deputy County Administrator  
Francisco García, MD, MPH, Deputy County Administrator and Chief Medical Officer  
Steve Holmes, Deputy County Administrator  
Paula Perrera, Director Behavioral Health Department  
Kate Vesely, Director Justice Services

## Side-by-side comparison of INVEST and the Housing First initiative

<i>Program Name</i>	<i>INVEST</i>	<i>Housing First</i>
<i>Participant Eligibility</i>	<ul style="list-style-type: none"> <li>• Determined within 48 hours of booking into PCADC</li> <li>• Must have co-occurring mental health and substance abuse diagnoses</li> <li>• Have Moderate – High Criminogenic Risk, reflecting a low likelihood of attending court hearings and increased likelihood of new criminal activity</li> </ul>	<ul style="list-style-type: none"> <li>• Referrals are from Adult Probation, Pretrial Services and Public Defender</li> <li>• History of recent booking into PCADC (or screened at Pretrial Services pre-booking modular) 2 or more times within last 12 months.</li> <li>• Currently experiencing chronic intermittent homelessness for at least a year</li> <li>• Self-reported recent current substance use or mental health disorder</li> </ul>
<i>Program components</i>	<ul style="list-style-type: none"> <li>• INVEST is the treatment ARM of a Community Reentry Study being conducted by Pima County Behavioral Health.</li> <li>• The three part intervention includes:               <ol style="list-style-type: none"> <li>a) “Transition” phase where participants develop a treatment plan that addresses psychiatric needs, medications and begin to plan for income and longer term housing needs.</li> <li>b) “Try Out” phase where participants access community resources with staff assistance, identify strengths and practice/develop skills and use curricula designed by and for system involved individuals.</li> <li>c) “Transfer of Care” phase where participants focus on securing long term housing, employment and recovery resources.</li> </ol> </li> <li>• Participants in the control condition get status quo reentry support</li> </ul>	<ul style="list-style-type: none"> <li>• Initial placement into “bridge” housing while awaiting placement into permanent supportive housing</li> <li>• OPCS intake conduct assessments to create individualized plan for recommended treatment and wrap-around services</li> <li>• OPCS Criminal Justice Navigators help individual to resolve justice proceedings, provide support for success on probation.</li> <li>• OPCS Case Manager works to find voucher housing and move into permanent supportive housing, case manager throughout and after placement</li> </ul>
<i>Participants served to date and currently</i>	<ul style="list-style-type: none"> <li>• 178 people have been enrolled into the Community Reentry Study between 6/16/21-12/21/22</li> <li>• 92 of those randomized to INVEST treatment condition</li> </ul>	<ul style="list-style-type: none"> <li>• 219 participants housed since April 2019               <ul style="list-style-type: none"> <li>○ 112 currently in permanent supportive housing and 7 participants in bridge housing</li> <li>○ 23 participants in outreach (enrolled in the program but staying in the community)</li> </ul> </li> </ul>
<i>Length of program</i>	<ul style="list-style-type: none"> <li>• INVEST works with participants at the jail (typically 30-90 days) until they are released into the community or sentenced</li> <li>• INVEST works with participants in the community for about 6 months after jail RELEASE</li> </ul>	<ul style="list-style-type: none"> <li>• Program participants are able to remain in program housing as long as they meet financial eligibility for the housing voucher</li> <li>• On average program participation is for 771 days</li> </ul>
<i>Funding Source</i>	<ul style="list-style-type: none"> <li>• Department of Justice, Second Chance Act grant (\$1,000,000)</li> <li>• Pima County General Fund (\$1,677,105)</li> </ul>	<ul style="list-style-type: none"> <li>• Bureau of Justice Assistance, Pay for Success grant (\$1,096,000)</li> <li>• Pima County General Fund (\$530,000)</li> <li>• City of Tucson bridge housing support and vouchers (\$250,000)</li> <li>• Old Pueblos Community Services (\$354,000)</li> </ul>