October 17, 2017

A Deed of Easement between Pima County and the United State Air Force for Conveyance of Restrictive Easements to the United State Air Force on County Properties within the Approach/Departure Flight Corridor

Background

The Federal Readiness and Environmental Protection Integration (REPI) program was established to prevent, remove or mitigate encroachment that can restrict training and operations of military installations. As you know, Davis-Monthan Air Force Base (DMAFB), in partnership with the County, submitted a project proposal to REPI and was awarded a $1.5 million grant, with the opportunity to apply and receive additional funding over the next four fiscal years. As part of their submittal, the County proposed using past 2004 Bond acquisitions within the Base Approach/Departure Corridor (ADC) to leverage these federal funds. In July, the Board unanimously approved an Encroachment Management Agreement between the County and the United State Air Force (USAF) under REPI, setting the terms for the County to act on behalf of DMAFB to acquire property interests from willing sellers within identified priority areas to be conveyed to the USAF, at no additional cost to the County. Recently, the County was notified that DMAFB was given an additional $2 million under REPI, bringing their total award to $3.5 million, with a County match of $1.5 million.

The County is able to match the $1.5 million grant award by valuing restrictive easements on County properties acquired with bond funds earmarked for Base encroachment prevention and conveying them to USAF. The County identified several County properties within the Accident Potential Zone in the ADC, a sensitive and high priority area for the Base, for grant match consideration. Seventeen parcels, totaling 52 acres, were appraised for restrictive easements prohibiting development at a value of $1,575,000 (Exhibit A). The USAF determined that conveyance of these restrictive easements would meet the REPI grant match requirement.

Recommendation

I recommend the Board of Supervisors approve the Deed of Easement to convey restrictive easements on the County-owned parcels identified in Exhibit A to the USAF, as the County match to the Federal REPI grant awarded to DMAFB.

Sincerely,

C. H. Huckelberry
County Administrator

C. H. Huckelberry
County Administrator

CHH/dr

c:  Diana Durazo, Special Projects Manager, County Administrator's Office
    Neil Konigsberg, Manager, Real Property Services
DEED OF EASEMENT

THIS DEED OF EASEMENT is made this ___ day of ___, 2017. by Pima County, a political subdivision of the State of Arizona. 130 W. Congress Tucson, Arizona 85701, the “Grantor,” and The United States of America, acting by and through the Secretary of the Air Force pursuant to delegated authority (the "Grantee"). When used in this Easement, unless the context otherwise specifies, “Grantor” includes Grantor’s successors and assigns, and “Grantee” includes the assigns of The United States of America and the successors of the Secretary of the Air Force. The Grantor and the Grantee may be collectively referred to as “Parties.” or each may be referred to as a “Party.”

WITNESSETH

Grantor and Grantee are parties to that certain Encroachment Management Agreement, the “Agreement”, dated July 21, 2017, concerning Installation Encroachment Management Plan in the vicinity of Davis-Monthan Air Force Base, Tucson, Arizona, which was entered into under the authority of 10 U.S.C. § 2684a. Under the Agreement, Grantor, as the “Eligible Entity,” has agreed to share 50% in the Acquisition Costs for Real Property Interest(s). (as those terms are defined in the Agreement) acquired under that Agreement. Grantee has agreed that Grantor’s donation to Grantee of Real Property Interests on property already owned by Grantor in the environs of the Installation can be used to satisfy Grantor’s Acquisition Cost share obligation(s). This Deed of Easement is being entered into for that purpose. The Easement being conveyed by this Deed of Easement over the Property (as defined below) is valued at $1,575,000.00 as evidenced by an appraisal (as defined in the Agreement, 8.4.1.1.)

For good and valuable consideration and the mutual covenants, terms, and conditions contained in this Easement, the Grantor hereby grants and conveys to the Grantee a restrictive use easement in perpetuity (this “Easement”) on and over the land described in Exhibit A (the “Property”), on terms and conditions as set forth in this Easement.

The acquiring Federal agency is the Department of Defense, United States Air Force pursuant to 10 U.S.C. § 2684a.
1. **Purpose.** It is the purpose of this Easement to limit any development or use of the Property that would be incompatible with the mission of Davis-Monthan Air Force Base, Tucson, Arizona (the “Installation”), or that might interfere, whether directly or indirectly, with current or future military training, testing, or operations on or near the Installation. The Easement rights granted to Grantee in this Deed of Easement will revert back to the Grantor if the Installation is closed.

2. **Rights of the Grantee.** To accomplish the purpose of this Easement, the Grantor conveys the following rights to the Grantee:

   a. To limit any development or use of the Property that would be incompatible with the mission of the Installation;

   b. To enter upon the Property at reasonable times in order to monitor compliance with, and enforce the terms of this Easement; provided, the entry shall be made after giving reasonable notice to the Grantor as each circumstance may permit, and the Grantee shall not unreasonably interfere with use and quiet enjoyment of the Grantor of the Property; and

   c. To prevent any activity on, or use of, the Property inconsistent with the purpose of this Easement, and to require the restoration of areas or features of the Property which may be damaged by any inconsistent activity or use, pursuant to Section 4 below.

3. **Prohibited Uses.** The Grantor is prohibited from any activity or use of the Property inconsistent with the purpose of this Easement. Without limiting the generality of the foregoing, the following activities and uses are expressly prohibited:

   a. Subdivision or development, or any residential or household use at greater density than current residential use. Active recreational uses and Commercial activities are prohibited on the Property except for agriculture (as that term is defined below).

   "Agriculture" means all methods of production and management of livestock, crops, trees, and other vegetation, as well as aquaculture, provided that the use complies with all other limitations in this section 3. This includes the related activities of tillage, fertilization, pest control, and harvesting as well as the feeding, housing, training and maintenance of animals such as cows, sheep, goats, hogs, horses, and poultry. It does not include the sale of agricultural products produced on the Property.

   b. No structure or tree may exceed 80 feet above ground level.

   c. No lighting shall be permitted that may be dangerous, distracting, or misleading to aircraft operating from the Installation. This type of lighting includes, but is not limited to, strobe lights, non-emergency vehicle rotating beacons, or light sources above 16,000 lumens. Light sources above 16,000 lumens must be angled 15 degrees below the horizon.
d. No operations of any type shall be permitted that produce smoke, glare, or other visual hazards, or that encourage large concentrations of birds that may be dangerous for aircraft operating from the Installation.

e. Processing, storage, wholesale trade, or distribution of chemical, petroleum, and rubber products and other hazardous or highly flammable materials.

4. **Enforcement and Remedies.** Upon any breach of a term of this Easement, the Grantee may institute suit to enjoin any breach or enforce any term by injunction and require the Property be restored promptly to the condition required by this Easement. The remedies of the Grantee shall be cumulative, and shall include any other rights and remedies available to the Grantee at law or in equity.

5. **Discretion of the Grantee.** Enforcement of the terms of this Easement shall be undertaken at the discretion of the Grantee. No failure on the part of the Grantee to enforce any term of this Deed on one occasion shall discharge or invalidate that term or any other term of this Deed, or affect the enforcement right of the Grantee in the event of a subsequent breach or default.

6. **Notices.** Any notice, approval, or communication that either Party is required or desires to give related to this Easement must be given in writing and may be served personally, including by recognized courier service, or sent by certified mail, return receipt requested, by the U.S. Postal Service, to:

**Grantor:**
Pima County Administrator  
130 W. Congress, 10th Floor  
Tucson, AZ 85701 (520)724-8661

Real Property Services  
Public Works Center  
201 N. Stone Ave., 6th Floor  
Tucson, AZ 85701 (520)724-6313

**Department of the Air Force:**
Ms. Kacey Carter, Base Community Planer  
3775 S. Fifth St., Building 4201  
Davis-Monthan AFB, AZ 85707-9853  
520-228-3291

Or to any other address a Party may designate by written notice to the other Party.

7. **Grantor’s Rights.** Grantor retains all rights to use the Property in any manner not inconsistent with the rights granted hereunder to the Grantee.

8. **Subsequent Transfers.** The Grantor further agrees to give written notice, by the means specified in Section 6, to the Grantee of the transfer or assignment of any interest in the Property at least twenty (20) days prior to it. The Grantor agrees to make any such transfer or assignment subject to the terms of this Easement.
9. **Severability.** If any provision of this Easement, or its application to any person or circumstance, is found to be invalid, the remainder of the provisions of this Easement, or the application of the invalid provision to persons or circumstances other than those in favor of which it is found to be invalid, as the case may be, shall not be affected.

10. **Runs with the Land.** The covenants, terms, conditions, and restrictions of this Easement shall be deemed to touch and concern, and run with, the land.

11. **Rights of Third Parties.** This Easement is being made subject to existing utility and other public and private easements, and rights, restrictions, covenants, and conditions affecting or pertaining to the Property. If Grantor grants any other easements to third parties, it will notify the Grantee(s) and require such third party grantees to coordinate their use of the property with the Grantee(s).

12. ** Entire Agreement.** This Easement sets forth the entire agreement of the Parties for the conveyance of a restrictive easement on the Property, and supersedes all prior discussions, negotiations, understandings, or agreements, oral or written, relating to this Easement, all of which are merged into this Deed of Easement, with the exception of the Management Agreement.

IN WITNESS WHEREOF, the Grantor has affixed its signature on the day and year written above.

(SIGNATURES ON NEXT PAGES)
Executed this day by the duly authorized officer of the Grantor:

PIMA COUNTY, a political subdivision of the State of Arizona

By:  
Sharon Bronson, Chair  
Pima County Board of Supervisors

ATTEST:

Clerk of the Board of Supervisors

Date: __________________________

Approved as to Content:

By:  
C.H. Huckelberry  
Pima County Administrator

Approved as to Form:

Deputy County Attorney
This Easement is hereby accepted as Grantee.

IN WITNESS WHEREOF, the Parties hereto by their duly authorized representatives have caused this Easement to be executed in their names as of the day and year indicated below.

THE UNITED STATES OF AMERICA, acting by and through THE SECRETARY OF THE AIR FORCE

By:

______________________________
ROBERT E. MORIARTY, P.E.
Director
Installations Directorate

ACKNOWLEDGMENT

STATE OF TEXAS

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COUNTY OF BEXAR

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This instrument was acknowledged before me on _________________________, 2017, by ROBERT E. MORIARTY, personally known to me to be the Director, Installations Directorate of the Air Force Civil Engineer Center.

______________________________
Notary Public, State of Texas

______________________________
Printed Name

______________________________
Commission Expiration Date
Exhibit A

Below are the Properties Pima County will restrict through easements, located in Pima County, and within the Davis-Monthan Air Force Base identified Accident Potential Zones, totaling approximately 51 acres. Map of properties included as Exhibit B.

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