MEMORANDUM

Date: July 19, 2019

To: The Honorable Ally Miller, Member
   Pima County Board of Supervisors

From: C.H. Huckelberry
       County Administrator

Re: Response to Your Newsletter Regarding the July 22, 2019 Special Board Meeting

Thank you for providing me a copy of the newsletter where you ask a number of questions. I have provided the corresponding answers below regarding other costs not yet identified and additional concerns:

A. The additional parking spaces are on vacant land owned by the County, across a drainage ditch from the Juvenile Facility. This the same parking lot that will be constructed in the future for a new legal services building presently in the planned capital improvement program. The area is being cleared and a recycled asphalt topping will be placed on the parking lot. In approximately a year or longer the same area will be used as construction laydown yard for the new legal services building. Hence there are no real additional costs for this facility.

B. The kitchen facilities are in adequate condition and were designed initially to provide more than the number of meals now contemplated. Hence there is no real additional wear and tear on the kitchen facilities. Most of those facilities are today significantly underutilized due to a limited number of juveniles held in detention.

C. The County will not incur any additional security cost. Security that has been provided has been one private individual by Catholic Community Services. It is highly unlikely that this security will be needed due to the location of the facility being provided as a shelter. The Benedictine Monastery was an open environment, the facility at Juvenile Justice Complex is accessible but not an easily accessed location.

D. The amount of reimbursement we could receive is governed by federal code, statutes and other administrative code provisions. Our minimum expectation is full cost reimbursement, if we can obtain full market value that would be fine. However, I don’t believe there’s a market value associated with a former detention facilities. We are exploring the reimbursement amounts provided by the Federal
Emergency Management Agency for Emergency Sheltering in natural disasters. Those amounts should be also available for this type of shelter that is being provided by the County but this type of reimbursement usually requires a federal disaster declaration.

E. No, the only expenses that have occurred is basically facility staff bringing a County facility up to standard operating conditions. This action is particularly appropriate since the facility has been vacant for some period of time. Appropriate maintenance measures are being undertaken to ensure all systems in the facilities are in operating condition.

F. We have no idea whether or not our Stonegarden Humanitarian Grant will be approved. It is provided for by federal law and policy. It is unknown whether or not our request for Stonegarden funding will be stonewalled by any level of management within the Department of Homeland Security.

G. The only jeopardy with regards to the Sheriff’s Stonegarden funding is that if the Humanitarian Aid is not granted, there will be no overtime Stonegarden funding made available to the Sheriff based on the Board’s conditional approval of the Operations Stonegarden grant.

H. All Federal Grants that are new require some additional time to be implemented, obviously we believe that since these expenditures are occurring early in our fiscal year that we have the full fiscal year to resolve any issues associated with federal funding. Given we now have at least three different sources of Humanitarian Aid funding from the Federal Government. I am confident that we will be able to fully recover all of our costs associated with this matter. If not, we can pursue the same remedies that the San Diego County Board of Supervisors are now pursuing.

I. No comment.

J. Our current receipt of funding from the Centers for Disease Control is as well as our application for funding though Operation Stonegarden or other humanitarian aid grants will fully reimburse the County for medical expenses including any medical expenses associated with emergency care that can be provided by onsite medical providers as well as the emergency room at Banner University Medical Center South Campus immediately adjacent to the Juvenile Justice Complex.

K. No.
L. The medical prescreening that is provided is provided by volunteer core of physicians that are well qualified to provide these services and they can, upon necessity, consult with adjacent physician resources at the Banner University Medical Center South Campus or the onsite medical provider at the Juvenile Justice Complex.

CHH/lab

Attachment

c: The Honorable Chairman and Members, Pima County Board of Supervisors
Jan Lesher, Chief Deputy County Administrator
On Monday, July 22, 2019, the Pima County Board of Supervisors will consider accepting a proposal to transform 3 units of the Pima County Juvenile Justice complex into a shelter/processing center for migrants who have crossed our southern border. These migrants have applied for asylum and have been processed at the Benedictine Monastery for the past several months. This facility is no longer available and a new facility is required. The issue is whether Pima County taxpayers will be reimbursed by the federal government for the operating costs as well as upgrades to the facility. County Administrator Chuck Huckelberry stated the County has applied for grant funding from the federal government but this funding has yet to be approved.

It is my position that this crisis is the responsibility of the federal government and our representatives in the Senate and Congress have failed to do their job. They have failed to work with our President to close the loopholes that allow migrants to be released into our country once they have requested asylum. Until these loopholes are closed, the Pima County board of supervisors must ensure the safety of our community. If we don't act, it creates an unsafe situation for both residents and the individuals who have been released in our community by federal officials. I
believe we all need to contact our federal representatives to request they do the job they were elected to do. They need to fix this problem so local taxpayers aren’t left footing the bill. The federal government should be providing emergency funding for this effort until they have fixed the problem.

Senator Kyrsten Sinema
https://www.sinema.senate.gov/contact-kyrsten

Senator Martha McSally
https://www.mcsally.senate.gov/contact_martha

The request by Administrator Huckleberry is to approve a $100 annual lease to Catholic Community Services of Southern Arizona (CCSSA) to operate the facility for the temporary housing and processing of migrants who have applied for asylum. First, we need to understand the costs associated with providing this processing center. According to the various memoranda published by Administrator Huckleberry, annual costs of operating this facility for a capacity of 250 individuals daily will be in excess of $1.1 million. In addition, there are startup costs of preparing the facility for use that are identified at $60 thousand. I have concerns about some of the estimates and whether $35 thousand annually for medical supplies and services is adequate.

<table>
<thead>
<tr>
<th>Costs</th>
<th>Start-Up</th>
<th>250 People/Daily</th>
</tr>
</thead>
<tbody>
<tr>
<td>Food</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Meals</td>
<td></td>
<td>712,800</td>
</tr>
<tr>
<td>Personnel</td>
<td></td>
<td>72,014</td>
</tr>
<tr>
<td>Medical Supplies</td>
<td></td>
<td>35,520</td>
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<tr>
<td>Utilities</td>
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<tr>
<td>Facilities Maintenance</td>
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<td>62,400</td>
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<tr>
<td>Janitorial</td>
<td>$1,300</td>
<td>132,000</td>
</tr>
<tr>
<td>Laundry</td>
<td></td>
<td>19,958</td>
</tr>
<tr>
<td>Additional Start-Up Costs</td>
<td>57,925</td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td>$59,225</td>
<td>$1,130,693</td>
</tr>
</tbody>
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Other Costs Not Yet Identified
There are other services and startup costs for the facility that have been identified, but lack explanation as to what the costs are, and who will be paying for them. Among these items are:

- Construction of a new 53 space parking lot at the facility
- Cost for use of kitchen facilities that aren't included in the contract
- Security costs that have not been disclosed (It was reported that at least 4 Tucson police officers were assigned to provide security at the Benedictine monastery.)
- Why aren't we charging Fair Market Value (FMV) rent for the 19 thousand square foot Facility? (What is FMV rent?)

**Additional Concerns to be Addressed**

- Is it true that the County has already expended considerable resources for this operation without approval by the Board?
- It has not yet been ascertained as to whether or not the County will receive approval to use 44 percent of the Operation Stonegarden (OPSG) funding for this operation.

<table>
<thead>
<tr>
<th>Funding for Humanitarian Aid</th>
<th>$ 530,347</th>
<th>44%</th>
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</thead>
<tbody>
<tr>
<td>Funding for OPSG</td>
<td>$ 688,639</td>
<td>56%</td>
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<tr>
<td>OPSG Overtime/Mileage/Travel Total</td>
<td>$1,218,986</td>
<td>100%</td>
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</table>

- Not only is it unclear as to whether we can use the OPSG funding, Sheriff Napier expressed concern that the change of use could jeopardize future funding.
- While County Administrator Huckelberry has identified some potential funding sources, has it been
ascertained how long it will take to receive that funding, should it be awarded?

- The County should be charging FMV for the property. The lower end cost to rent a room in Tucson is $300 per month. There are 60 rooms in the proposed facility.
  
  $300 \times 60 \text{ rooms} \times 12 \text{ months} = \$216,000 \text{ FMV}

  A comparative example is the Southwest Key. In its 2014 Budget submission to the Office of Refugee Resettlement, the expenses for a 280 bed facility included $108,570 for a down payment, and $181,070 for yearly rent for a total of $289,740.

- The medical/healthcare costs have been underestimated as there is no evidence, that the following has been included: antibiotics, infant formula, feminine hygiene products, diapers, bottles, lab services, TB skin tests, sterilization supplies, hazardous waste disposal and other standard equipment for care.

- Have we conducted an analysis of the physical and/or psychological harm and/or damages including all potential risks to the children who are in our care at the juvenile detention facility?

- Shouldn't anyone staying on the grounds require the same type of health screening the children in our care at the juvenile detention center and associated employees do?

The emergency meeting to vote on this lease will be convened on Monday, July 22, 2019 at 9:00 a.m. All citizens are provided an opportunity to speak to the board at the open call to the public.