MEMORANDUM

Date: July 24, 2015

To: The Honorable Chair and Members
    Pima County Board of Supervisors

From: C.H. Huckelberry
      County Administrator

Re: Pima County and Community Support for Local Military Missions and Specifically for Davis-Monthan Air Force Base

As one of the primary economic engines of our community, ensuring that Davis-Monthan Air Force Base remains viable, efficient and free from the risk of encroachment is a community responsibility. In addition to multiple Board of Supervisors Resolutions declaring support for existing and any new missions chosen by the Air Force for Davis-Monthan, Pima County has engaged in a wide range of support initiatives in recent years ranging from acquisition of land in the Approach/Departure Zone (ADZ) to addressing encroachment and assisting veterans and those separating from the military to integrate back into the civilian workforce.

The United States Air Force has initiated the Community Partnership (AFCP) process, which is focused on a proven process for exploring mutually beneficial partnerships between Air Force Installations and their local communities. The AFCP process addresses both the technical and social challenges associated with partnering by bringing the right entities together and creating a sense of ownership in the outcomes. This process is meant to create sustainable partnerships that continue to provide mutual benefit for years into the future. An excellent example is Pima County, the City of Tucson and the Davis-Monthan Civil Engineering Squadron working together to integrate appropriate land use conditions to minimize opportunities for encroachment in the ADZ. This group will also collaborate with the Arizona State Land Department, as several thousand acres of State Trust Lands lie within the ADZ. This is significant as the various entities join forces in support of our military.

In assessing areas of existing and potential partnership, the attached overview of Pima County’s support for local military missions was created. This overview highlights the substantial and consistent commitment made by Pima County in the spirit of the AFCP goals and support for our military in their vital defense mission. We will continue to work with our counterparts in the military, other jurisdictions and the private sector to maximize community support for local military missions.
The Honorable Chair and Members, Pima County Board of Supervisors
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In addition, Chapter 3 of the County’s 2015 through 2017 Economic Development Plan specifically discusses Davis-Monthan Air Force Base and the P4 cooperative planning process. This chapter of the plan has as a major focus the protection of Davis-Monthan as one of the region’s major employment and economic assets.

CHH/mjk

Attachments

c: The Honorable Jonathan Rothschild, Mayor, City of Tucson
   Michael Ortega, City Manager, City of Tucson
   Colonel James Meger, Commander, 355th Fighter Wing, Davis-Monthan Air Force Base
   Brian Harpel, President, DM-50
   David Godlewski, President, Southern Arizona Defense Alliance
Pima County has long been a strong advocate for the military installations in southern Arizona and is pleased to work with our community partners and Davis-Monthan Air Force Base (DMAFB) leadership to increase Base effectiveness and minimize extraneous costs so the United States Air Force can focus its resources on its critical mission. As exemplified by the strong community involvement in the current Air Force Community Partnership program, the entire community recognizes the importance of Davis-Monthan’s mission and value to the community and is working together to ensure sustainable, long-term relationships with all of our military installations.

The following is a discussion of the County’s efforts.

**Air Force Community Partnership (AFCP) Program**

This is an Air Force program to leverage capability and resources of military installations and local governments to reduce operating and service costs, or reduce risks. Pima County and other local jurisdictions are exploring possible complementary activities where the community can assist in non-military support activities. As a part of this program, Pima County and DMAFB staffs have explored the following:

1. **Emergency Radio Coordination through the Pima County Wireless Integrated Network (PCWIN).** PCWIN is a countywide, bond-funded, public safety radio system for first responders that will allow DMAFB, City of Tucson Police and Fire, 162nd Arizona Air National Guard Fighter Wing and area crisis response teams to communicate on the same radio system. Since both the 162nd Wing and DMAFB interoperate with the Tucson Fire Department and Tucson Police Department, participation in the PCWIN program is critical for daily operations. The 162nd Wing recently expanded its operation to include Fire and Security forces. DMAFB is searching for approximately $300,000 in funding for multi-band radios to join the system for both fire and security interoperability. This capability was the top priority identified in AFCP program discussions. Neither
of these actions results in a cost to the county, nor will they generate revenue.

2. **Coordination of Emergency Operations Centers for specific types of incidents.** The Pima Emergency Communications Operations Center (PECOC) is designed to meet current federal Department of Homeland Security design criteria. It is located near DMAFB with accommodations for over 100 emergency response and support personnel and has a wide range of communications links (including hosting PCWIN) and common emergency operations tools (WebEOC) used at DMAFB and PECOC. This site is a state-of-the-art joint EOC incident management facility used for local and regional training and coordination exercises and operations. The proximity to the base, host site for PCWIN, dispatch center for the Pima County Sheriff’s Department and backup dispatch site for Tucson Police and Tucson Fire, as well as its wide range of capabilities, could potentially be used for other emergency operations needs at Davis-Monthan should they arise.

3. **Joint Land Use Planning.** The State of Arizona, Pima County, the City of Tucson, and Davis-Monthan, with community involvement, crafted a precedent-setting Joint Land Use (JLUS) Plan for appropriate approach/departure zone constraints and zoning near Davis-Monthan and Tucson International Airport. The Plan addresses compatible land-use planning and encroachment considerations. Later codified by Pima County (2006) and City (2004) land-use planning and zoning; referred to as the Airport Environs Zone (AEZ). The AFCP Public Works Group Compatible Land Use Planning Committee is developing plans to allow for compatible land development for future fighter aircraft operations in the southeast approach/departure area.

4. **Mitigating Operating Costs for Leased Lands.** Voters approved $10 million in Pima County bond funds in 2004, which were used to acquire 18 parcels totaling 461 acres of departure corridor lands to address encroachment concerns. The County has proposed an additional $5 million in bond funds for voter approval in the November 2015 election to mitigate extraordinary operating cost leases of private and State Land Trust parcels inside the fence within the MSA Quantity Distance Arcs.

5. **Role of State Trust Lands in Base Protection.** The State Land Trust controls thousands of acres in the southeast approach/departure zone. As part of the process to eliminate expensive operating leases for private and State Trust land inside the DMAFB boundary and to accelerate implementation of the initiative discussed in Item 4 above, Pima County, the City of Tucson, and Davis-Monthan staff representing the AFCP Public Works Group are preparing a briefing for the new Arizona State Land Commissioner to discuss the critical role the State Land Trust plays in protecting Davis-Monthan. Additionally,
Pima County is considering rezoning two State Land parcels in the aircraft approach and departure influence area (commonly referred to as the “paddle”) from residential to industrial use to meet the objectives of the JLUS study and protect against residential encroachment.

6. **Protecting Against Encroachment.** Pima County has received $800,000 in State Military Installation Funds (MIF) for land acquisition to protect against encroachment and road projects leading to a new entry gate funded by proceeds received as a result of DMAFB being named the Air Force Commander and Chief Installation Excellence Award winner in 2012 as the top base in the Air Force. Currently, there is a $500,000 application pending to acquire some of the private leased land inside the fence that falls within the MSA Quantity Distance Arcs. All of these funds have been spent in concurrence with the objective of the MIF to protect Arizona military installations against encroachment and make them much more competitive should another Base Realignment and Closure (BRAC) activity occur. Information provided as a part of the Community Partnership briefings indicate the Air Force currently has approximately 33 percent excess base capacity. It is imperative that we continue to aggressively address encroachment and efficient cost of operations at Davis-Monthan to ensure the Base continues to be one of the most valuable assets in the Air Force.

7. **Shared Fleet/Motor Pool Services.** The County and Davis-Monthan have discussed potential backup and joint training with our respective Fleet Services/Motor Pools to address reduced staffing levels caused by major deployments of Davis-Monthan personnel. The new County Fleet Maintenance facility on Mission Road was constructed with sufficient capacity to accommodate large Base equipment should it be needed.

8. **Wastewater Treatment Services.** Exploration of various wastewater treatment and re-use options through Public Works has been an ongoing discussion for many years. The County’s Regional Wastewater Reclamation Department (RWRD) maintains a collaborative relationship with the Davis-Monthan Civil Engineering Squadron. Over the past year, the RWRD has partnered with the Civil Engineering Section to install a flow metering facility to obtain better data on how much wastewater flows from DMAFB into the RWRD public sewer system. The flow-metering facility was funded by DMAFB and recently constructed by the RWRD at a cost of $284,000. The metering facility will be owned and managed by the RWRD. The next efforts are to determine whether the data can be used to develop more accurate wastewater user fee billing to DM and assist the Base in reducing the amount of inflow and infiltration of rainwater entering its sewer system.
9. Pima County Veterans’ OneStop Center. Pima County developed one of the nation’s first employment OneStop Centers for veterans to assist veterans and those separating from the military in developing job seeking skills and skills training to find local employment, since they are highly reliable workers. Between 300 and 400 veterans use these services each month. The success of this program was recognized in a visit June 1, 2015 by U.S. Secretary of Labor Tom Perez, U.S. Secretary of Veterans Affairs Robert McDonald, and U.S. Secretary of Housing and Urban Development Julian Castro, as well as the Executive Director of the U.S. Interagency Council on Homelessness, Matthew Doherty. This group visited Pima County’s Sullivan Jackson Employment Center (an affiliate OneStop center serving homeless job seekers) for a tour and roundtable discussion as part of the Obama Administration’s effort to end homelessness among America’s veterans. They also met with clients and staff from the Kino Veterans Workforce Center and heard about the center’s employment-focused approach to leveraging support from multiple partner organizations. See Attachment 1 for more details about this very successful program.

10. Pima County Public Library. The Pima County Public Library system is now providing service from three community libraries after the Base library closed due to sequestration. Additionally, there has been a major focus on internships and collaboration with The University of Arizona and other educational and job training facilities to develop an extensive partnership with the community to provide valuable internship opportunities on the Base. Attachment 2 provides more information about the Library’s assistance to DMAFB and veterans.

11. Morale, Welfare and Recreation (MWR) Partnerships. Joint discussions with Pima County Natural Resources Parks and Recreation and City of Tucson Parks & Recreation regarding the repurposing of the Base golf course and shared use of on- and off-base MWR facilities have occurred as part of the Parks and Recreation Committee under the AFCP program. While the City Parks and Recreation Department will likely have more direct involvement in the daily usage plans, Pima County’s main role will be to involve our extensive customer networks (teams needing fields, etc.) and collaborative resources such as the YMCA, which is interested in partnering in swim lessons and other aquatics-related activities. The Arizona and National Parks and Recreation associations are providing excellent background on repurposing efforts and related pitfalls.

12. Energy Conservation and Cost Savings. Joint programs are being initiated with the Pima County Office of Sustainability and Conservation and various Public Works departments to highlight areas to improve energy conservation.
13. **Public Health.** Insuring appropriate public health and mental health resources are identified for veterans and active duty personnel is just a small part of the Pima County Health Department’s involvement with Davis-Monthan and military personnel. The Health Department addresses many facets of the community’s mental and physical health.

a. Pima County Behavioral Health is responsible for the oversight of the Court Ordered Evaluation (COE) process, which provides a mechanism to hospitalize individuals experiencing a mental health emergency. COE also is available for urgent situations that are not emergencies to aid an individual who does not want or is unable to accept treatment voluntarily. Military members can access this resource by calling the Pima County Crisis Line.

b. The Crisis Response Center (CRC), built with voter-approved bond funds and located at the Pima County Kino Campus a few miles from DMAFB provides psychiatric urgent care to both adults and children. Individuals can stay up to 23 hours in most cases; and if an inpatient stay is required, CRC staff will work to find local placement at a Level 1 acute psychiatric facility.

c. Pima County also owns the Behavioral Health Pavilion (BHP), also built with bond funding and located on the same campus as the CRC. This facility is a Level 1 acute psychiatric facility currently operated by Banner Health. This facility is available to all military members.

d. All U.S. and foreign military members serving and living in Pima County may utilize Pima County Health Department services at any of its locations throughout the County. Several services available to DMAFB and 162nd Arizona Air National Guard Wing personnel and families include Public Health Nursing, Public Health Clinical Services and Public Health Assurance Services and Animal Care. These services are discussed in greater detail in Attachment 3.

14. **Procurement.** The Pima County Procurement Department and DMAFB are sharing procurement information and exploring opportunities to work together to better understand and improve processes that enhance business opportunities for our supplier base and provide contracting efficiencies such as cooperative purchasing.

Pima County Procurement annually partners with DMAFB and City of Tucson Housing & Community Development to facilitate the Southern Arizona Procurement Fair. This event has been a viable part of our community for 17 years, with an average of 150 exhibitors and 300 attendees. Educational workshops are conducted during the event to provide participants with the
opportunity to learn how to do business with the sponsoring government agencies and to network with other small businesses. Procurement’s Small Business Enterprise/Vendor Relations Division Manager is DMAFB’s 355th Contracting Squadron Honorary Commander and interacts with the Unit by regularly attending quarterly meetings, tours and other military functions.

**ICEMAP**

ICEMAP is a special Air Force project to identify and address encroachment issues surrounding military bases (See 3, 4 and 5 above under AFCP). Pima County has also been working extensively with the Arizona State Land Department to educate its staff on encroachment issues relative to State Land Trust assets near or on the Base. The ICEMAP Community Brochure is expected to be released to the public in September 2015.

**Southern Arizona Defense Alliance (SADA) and DM50**

Pima County is an executive committee member of SADA, was an initial supporter of the group and is a major funding source of SADA, whose purpose is to address threats to and advocate for all southern Arizona military installations. DM50 is one of the oldest DMAFB support groups in the region. The county has provided $60,000 to DM50 and SADA to help underwrite their lobbying costs on behalf of DMAFB.

**Arizona Military Affairs Commission**

Military Affairs Commission (MAC) members are appointment by the Governor. The Governor appointed Pima County Supervisor Ramón Valadez to represent the interests of Pima County in addressing military issues across the state and administering the State’s Military Installation Fund.

**Metro Tucson Chamber of Commerce Military Affairs Committee**

Pima County is a member of the Chamber committee and participates regularly in programs recognizing and supporting DMAFB personnel.

**Air Force Plant 44 – Raytheon Missile Systems**

Pima County has taken numerous actions to support Raytheon, one of the nation’s largest defense contractors, including:

1. Acquisition of 382 acres south of the guidance testing facility to prevent encroachment. Cost: $6 million.
2. Relocated Hughes Access Road one half-mile south to eliminate public traffic across Quantity Distance Arcs from Raytheon’s assembly facilities and to enable expansion. Cost: $12 million.

3. Participating in cooperative development of a master plan with Raytheon and the Tucson Airport Authority and currently executing an Environmental Assessment to acquire at least 270 acres north of the relocated Hughes Access Road for an expanded buffer to provide Quantity Distance Arc protection should Raytheon expand. Cost: $5 million.

4. Developing a 500-acre Aerospace, Defense, and Technology Business and Research Park for Raytheon suppliers and aerospace-related companies south of Air Force Plant 44.

5. Submitted a 2015 bond proposal to the voters for $30 million; which if approved will fund construction of a nearly seven-mile County road connecting Air Force Plant 44 (Raytheon) to The University of Arizona Tech Park at Interstate 10 where Raytheon has another major facility. This road is the first phase of the Sonoran Corridor, an international trade route connecting Interstate 19 to Interstate 10.

162nd Arizona Air National Guard Fighter Wing

Actions taken by Pima County to support the 162nd Fighter Wing include advocating for a new, more secure entry gate; reserving 54 acres in the Expanded Buffer (see Item 3 above under Air Force Plant 44) for future MSA location, making room on the current Base for any future new mission requirements. Pima County was named Employer of the Year in 2012 by the 162nd Fighter Wing of the Arizona Air National Guard.
Pima County OneStop has a history of leveraging resources and coordinating services with multiple agencies. This strategy is particularly appropriate for redeploying the skills and talents of our veterans in the civilian labor force. The region has a high concentration and number of veterans and has seen an influx of recently-separated veterans from Operation Iraqi Freedom and Operation Enduring Freedom. Thanks to funding and support from the U.S. Departments of Labor and Housing and Urban Development, 1,210 veterans (including 636 homeless veterans) have been placed in unsubsidized employment since 2003.

In 2012, Pima County opened the Kino Veterans’ Workforce Center (KVWC) to help military veterans find jobs and obtain training, benefits and support services and to assist businesses that want to hire veterans.

The KVWC is a partnership of the Pima County OneStop Career Center with the U.S. Departments of Defense and Veterans Affairs, the Arizona Departments of Veterans Services and Economic Security, Pima Community College, Rally Point and the Community Partnership of Southern Arizona, CODAC/Comin’ Home, Tucson Veterans Serving Veterans, Salvation Army, Old Pueblo Community Services, Primavera Foundation, and the Arizona Veterans Commission.

The KVWC offers veterans:

- Peer support, drop-in and welcome
- Career counseling and job search assistance
- Computer labs and office equipment
- Benefits counseling and claims assistance – education, medical care and disability
- Assistance with housing and other basic needs during transition to employment
- Guidance and financial assistance for training and education programs
- Adult education, tutoring and study skills
- Behavioral health services and recovery

Between 300 and 400 veterans use these services every month; 673 have been enrolled into occupational training programs. In the current fiscal year 95 percent of completers have been placed into unsubsidized employment at an average starting wage of $16.39 per hour.
Connecting Separating Military Personnel

Kino Veterans’ Workforce Center has been proactive in reaching out to separating military personnel and using Department of Labor funding for Dislocated Workers to assist them in making a smooth transition to the civilian economy. A KVWC representative is onsite at all of the Transition Assistance Program (TAP) workshops at Davis Monthan Air Force Base and at each of the Capstone events held on Base for separating personnel. Since January 2015, staff met 520 separating veterans at 13 TAP events and 390 at 13 Capstone events at the Base.

KVWC provides assistance for local companies and sector training partners to connect with separating military members and provides guidance and assistance to streamline the process.

Pima County has a partnership with neighboring southern Arizona counties and educational institutions called Innovation Frontier Southwest (IFS). The IFS region is home to Fort Huachuca, Yuma Proving Ground and the Marine Air Corps Station. In April 2015, KVWC co-sponsored a conference called Next Steps for Vets with the IFS partners to help regional industry partners connect with recently-separated veterans and transitioning personnel. The conference highlighted careers in aerospace, aviation technology, construction, communications, energy, first response, healthcare, logistics, manufacturing and mining. Presenters explained the sequence of assistance and training programs to help encourage veterans to make a smooth transition in the local economy (see graphic below).
Preventing and Ending Veteran Homelessness

Tucson is a key community in the national effort to end veteran homelessness for several reasons. First, it has a significant concentration of homeless veterans relative to comparable urban centers due to a variety of factors, including mild climate, number of military bases in the region, low wages and rising cost of housing for the working poor. Second, it has an unusual degree of community-based organizing around human-service needs and an unusual level of inter-agency collaboration. This is particularly evident in the Tucson/Pima robust continuum of care, and in the local OneStop’s pioneering infrastructure that supports seamless service delivery by more than 40 agencies. Pima County created the Sullivan Jackson Employment Center at the nexus of these two systems, and the center’s success in developing a model homeless employment program is founded on collaboration with passionate stakeholders in each area.

Funding History

- Homeless Veterans Reintegration Project (HVRP) - $245,000 grant award from the U.S. Department of Labor to prepare homeless veterans to enter employment and unsubsidized housing (annually 2003 through 2012).
- Veterans Workforce Investment Program (VWIP) - $500,000 grant award from the U.S. Department of Labor to train veterans in southern Arizona for demand-industry jobs (annually 2006 through 2011) and $1,250,000 (three-year award 2012 through 2015).
- Sullivan Jackson Employment Center relocated to a new, $1.5 million County-funded facility in 2009.
- Kino Veterans’ Workforce Center facility dedicated by the Pima County Board of Supervisors in 2012.

Leveraged Resources

- Workforce Investment Act Funding – 2014 Arizona adopted policy facilitating veterans’ eligibility as dislocated workers.
- Disabled Veterans Outreach Program – partnership with the U.S. Department of Labor and Arizona Department of Economic Security provides full-time veteran employment specialists at OneStop.
- HUD Continuum of Care grants facilitated placement of more than 800 homeless veterans into housing since 2003.
- Southern Arizona Veterans Administration Health System is one of the first Veterans Administration hospitals to fully embrace a coordinated entry system using Homeless Management Information System and Service Prioritization Decision Assistance Tool Vulnerability Index.
ATTACHMENT 2

Library Services Available to Davis-Monthan Air Force Base Military Personnel and Families

Pima County Public Library (PCPL) coordinates with local agencies and government to provide robust services to active duty and veteran military personnel and families associated with Davis-Monthan Air Force Base. The library provides resources, tools and programs for military families that help improve early literacy, guide academic success, and enhance college and career readiness. PCPL also provides connection for DMAFB personnel by offering safe, open spaces for families to engage in the use of technology, take advantage of Science, Technology, Engineering and Math (STEM) learning opportunities and form relationships with innovative and creative community members.

PCPL places particular emphasis on helping military families with programs and services that include:

- Library Cards
- Books, DVDs, CDs and downloadable materials
- Use of technology including PCs, tablets, laptops, and WiFi
- Adult Education: GED/HSE Preparation, Language Acquisition, and Skill Building
- Computer Classes, Career Counseling, and Job Assistance
- Business Startup and Transition Planning
- Connection to Department of Veterans Resources: education, health and benefits
- Early Literacy Programs
- K-12 Academic Support
- Continuing Education and Community Programs

Pima County Public Library continually expands partnerships and networking opportunities for military personnel. By partnering with government and nonprofit business assistance organizations, chambers of commerce and industry associations, the library has expanded its reach and connection to veteran business startups and potential military personnel seeking to “re-create” themselves after separation. Business services and resources provide military personnel with the information they need to be successful in their endeavor. Partners such as SCORE, Women’s Business Center, Arizona Department of Economic Security, Lead Local, YWCA, Small Business Administration and StartUp Tucson have worked with the library to provide comprehensive programming about business startup, management and growth. Government agencies work with the library to provide free programs to help military personnel use their skills to become successful in their own businesses.

The library provides opportunities for the entire family. Children and spouses of military personnel reap the benefits of expert help from librarians, educational programming that promotes literacy and academic success, and consistent help from subject matter experts related to career readiness and 21st century skills training.
ATTACHMENT 3

Pima County Health Department Services Available to Davis-Monthan Air Force Base and the 162nd Fighter Wing of the Arizona Air National Guard

All U.S. and foreign service members serving and living in Pima County may utilize Pima County Health Department services at any of its locations located throughout the County. Several services available to Davis Monthan Air Force Base (DMAFB) and 162nd Fighter Wing Arizona Air National Guard Wing personnel and families include:

Public Health Nursing

- Home visits to military families living off-base.
- International travel Immunizations/vaccines to military members and contractors who visit Health Department clinics.
- Child and adult vaccines to military families who visit Health Department clinics.
- The Department is prepared to provide in-home maternal-child public health program services to families living on DMAFB upon Base Command approval.

Public Health Clinical Services

- DMAFB personnel may utilize all County Health Department Clinical Services to include Sexual Health and Family Planning services and TB treatment, if applicable.
- Children of military families may receive oral health prevention services in local schools.

Pima Animal Care Center (PACC)

- DMAFB personnel participate in community service, including dog walking and adoption event volunteerism.
- Military personnel and their families adopt pets at PACC.
- PACC assists military personnel and families with sheltering and rehoming pets.
- When requested by DMAFB, PACC staff assists DMAFB personnel with bite investigations and is a quarantine facility for military personnel and families’ pets.
Community Health Assurance Services

- Vital Records provides birth and death record services for military personnel and families.
- Service personnel and their families are protected, along with all residents and visitors, from food borne and other illnesses prevented by the restaurant, hotel, motel, mobile home park and pool inspection programs.
- The Health Department’s Women Infant and Children (WIC) Program determines program eligibility and provides benefits to all eligible service personnel. Two of the four WIC locations are within a six-mile radius of DMAFB, and WIC offers same-day appointments and walk-in service times.
- Additional benefits include:
  - Seamless transfer of WIC services from out of state and overseas WIC programs
  - Referrals to other services, including Health Department immunizations and Vital Records
  - Monitors growth and provides client led nutrition education and breastfeeding support services
  - Registered dietitian/International Board Certified lactation consultant on staff
  - Tailored food packages offering protein, iron, vitamin C, thiamin, niacin and vitamin B6
  - Estimated $42 of monthly food benefit checks cashable at the DMAFB Commissary or any approved vendor
  - WIC Outreach Program educational information is available at the DMAFB Commissary and other public locations on base
  - Program presentation given at the Family Resource Center. Additional presentations available upon request

The Health Department is available to discuss any additional partnership opportunities to benefit our U.S. Air Force and other military service members.