June 21, 2016

Pima Animal Care Center Jurisdiction Agreements for Enforcement Services

Introduction

On June 21, 2016 the Board of Supervisors will review proposed agreements to provide animal care and enforcement services to five local jurisdictions. The Board will review a renewed agreement for the City of Tucson and the Town of Oro Valley and extensions for the City of South Tucson and the Towns of Marana and Sahuarita. All five agreements provide for cost recovery to Pima County, although the older agreements being extended do not specify the proposed annual amount. As Pima County and its jurisdictional partners transition to newer agreements, the costs are and will be delineated.

Background

Pima County is authorized by the State of Arizona to provide a variety of public health services related to the care of animals. The County regulates dogs running at large, serves as the rabies control authority, and ensures the vaccination against rabies and licensure of dogs over the age of three months. In addition, the County may enter into cooperative agreements or Intergovernmental Agreements (IGAs) with local jurisdictions to act on behalf of partner jurisdictions to enforce their local code with regard to the licensing of dogs; enforcement of spay and neuter, as well as animal cruelty and neglect ordinances; leash laws; sheltering and humane care of surrendered and stray animals; dangerous animals; diseased animals; biting animals; animal waste; and excessive noise. Integral to these IGAs is the provision of humane sheltering, the administration of adoption and rescue programs, the provision of community outreach and education, and control of stray dog and feral cat populations.

The amount charged each jurisdiction is allocated based on percent of use in seven service areas; licensing, enforcement, shelter services, veterinary services, communications and outreach, community spay/neuter and administrative costs. The percent of the total budget for the Pima Animal Care Center (PACC) currently allocated by jurisdiction is as follows:

<table>
<thead>
<tr>
<th>Jurisdiction</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Marana</td>
<td>2.40</td>
</tr>
<tr>
<td>Oro Valley</td>
<td>1.62</td>
</tr>
<tr>
<td>Sahuarita</td>
<td>1.12</td>
</tr>
<tr>
<td>South Tucson</td>
<td>0.89</td>
</tr>
<tr>
<td>Tucson</td>
<td>52.13</td>
</tr>
<tr>
<td>Unincorporated Pima County</td>
<td>41.84</td>
</tr>
<tr>
<td>Total</td>
<td>100.00</td>
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</tbody>
</table>
Historically, the IGAs with all five partner jurisdictions were financially open ended to provide a mechanism to ensure full cost recovery. As such, these IGAs were submitted for approval by the Board as no-expense and no-revenue contracts. By design, these agreements did not include expense projections, and the jurisdictions found them difficult to implement for fiscal planning purposes.

Over the past several years, the County has sought to more actively engage the jurisdictional partners to provide greater transparency and operational insight, as well as to demonstrate increased modern humane animal welfare standards. The PACC Partners group was created to foster an enhanced level of communication and collaboration among the jurisdictions and the County as it pertains to animal welfare and related issues. This group meets on a quarterly basis since August 2014 and is comprised of representatives from each of the jurisdictional partners and the County. A priority that emerged from these conversations is the need for transparency and predictability for the benefit of all parties.

A concrete outcome of this process is that the animal service agreements executed last fiscal year with Tucson and South Tucson include the delineation of financial projections that allows the jurisdictions to appropriately plan and budget. As such, these agreements are recorded as revenue contracts. The other jurisdictions’ full cost recovery agreements remained void of an annual financial projection and are recorded as no-expense and no-revenue contracts.

Discussion

The five IGAs before the Board for approval are the result of the increased collaboration between the administrative staff of the individual jurisdictions and Pima County.

City of Tucson staff have submitted a full renewal of its IGA. This includes the itemized financial projection provision and is thus recorded as a revenue agreement. The Tucson Mayor and Council will consider the IGA at its June 21, 2016 meeting.

South Tucson has also opted for the new IGA language. However, as opposed to submitting a full IGA for renewal, South Tucson requests an extension of the existing IGA pursuant to Paragraph 2.0 of the base agreement. This amendment includes updated financial projections and is recorded as a revenue contract.

Town of Oro Valley staff have updated its animal services agreement, including the itemized financial projections and is thus designated as a revenue agreement. Oro Valley Mayor and Council will consider the proposed IGA at its June 15, 2016 meeting.
The Honorable Chair and Members, Pima County Board of Supervisors
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The Towns of Marana and Sahuarita and Pima County staff have been in communication about the uniform language agreement since January 31, 2016, but the towns have not yet formalized action on such. Therefore, the Towns of Marana and Sahuarita request an extension to their existing agreement to allow further study. As this is an extension of an existing agreement that does not stipulate costs or revenues, it is recorded as a no-cost, no-revenue amendment; however, they are charged and do pay for service.

Recommendation

I recommend the Board of Supervisors approve the animal service intergovernmental agreements with the City of Tucson and the Town of Oro Valley and the amendments to existing animal service agreements with the City of South Tucson and the Towns of Marana and Sahuarita.

Respectfully submitted,

C.H. Huckelberry
County Administrator

CHH/mjk – June 16, 2016

c: Jan Lesher, Deputy County Administrator for Community and Health Services
    Dr. Francisco Garcia, Director, Pima County Health Department